

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

GREGORY TATE,

Plaintiff,

v.

CALIFORNIA APPELLATE ATTORNEYS,  
et al.,

Defendants.

No. C 14-0080 NC (PR)

**ORDER OF DISMISSAL WITH  
LEAVE TO AMEND**

Plaintiff, a California inmate on death row at San Quentin State Prison, filed this pro se civil rights complaint pursuant to 42 U.S.C. § 1983, complaining that the California process for reviewing capital convictions and sentences is unlawfully slow and inadequate. His complaint is now before the Court for review under 28 U.S.C. § 1915A.

**DISCUSSION**

A federal court must engage in a preliminary screening of any case in which a prisoner seeks redress from a governmental entity or officer or employee of a governmental entity. See 28 U.S.C. § 1915A(a). In its review the court must identify any cognizable claims, and dismiss any claims which are frivolous, malicious, fail to state a claim upon which relief may be granted, or seek monetary relief from a defendant who is immune from such relief. See id. at § 1915A(b). Pro se pleadings must be liberally construed. See Balistreri v. Pacifica Police Dep't, 901 F.2d 696, 699 (9th Cir. 1990).

1 To state a claim under 42 U.S.C. § 1983, a plaintiff must allege two elements: (1) that  
2 a right secured by the Constitution or laws of the United States was violated, and (2) that the  
3 violation was committed by a person acting under the color of state law. See West v. Atkins,  
4 487 U.S. 42, 48 (1988).

5 The complaint has several defects and must be dismissed with limited leave to amend.  
6 First, plaintiff has no standing to complain about problems experienced by any other inmate.  
7 “[A] litigant appearing in propria persona has no authority to represent anyone other than  
8 himself.” Russell v. United States, 308 F.2d 78, 79 (9th Cir. 1962). His complaint is quite  
9 generic, and is one of several from death row inmates who have filed complaints urging  
10 similar theories.<sup>1</sup> For example, rather than provide any information about the delay, if any,  
11 that he has experienced in his own appeal, he alleges that in California it generally takes five  
12 to seven years for appointment of appellate counsel, and seventeen years for appointment of  
13 counsel on state habeas. Docket # 1, p. 4. Plaintiff should know the facts of his own case,  
14 e.g., when he was convicted and sentenced, when his appellate attorney was appointed, if and  
15 when his appellate brief and reply briefs were filed, and whether state habeas counsel has  
16 been appointed for him. Plaintiff must confine his amended complaint to allegations about  
17 his specific factual situation, and not about the death penalty in general. His amended  
18 complaint must have “a short and plain statement of the claim showing that the pleader is  
19 entitled to relief.” Fed. R. Civ. P. 8(a)(2). “Specific facts are not necessary; the statement  
20 need only . . . give the defendant fair notice of what the . . . claim is and the grounds upon  
21 which it rests.” Erickson v. Pardus, 551 U.S. 89, 93 (2007) (citations and internal quotation  
22 marks omitted). Although a complaint “does not need detailed factual allegations, . . . a  
23 plaintiff’s obligation to provide the ‘grounds’ of his ‘entitle[ment] to relief’ requires more  
24 than labels and conclusions, and a formulaic recitation of the elements of a cause of action  
25 will not do. . . . Factual allegations must be enough to raise a right to relief above the  
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27 <sup>1</sup>See, e.g., Theodore Shove v. Brown, N. D. Cal. Case No. C 12-211 RMW; Duff v.  
28 Brown, N. D. Cal. Case No. 12-529 EMC; Paul Bolin v. Brown, N. D. Cal. Case No. C 12-637  
PJH; Vieira v. Brown, E. D. Cal. Case No. 12-cv-0044-AWI-MJS.

1 speculative level.” Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007) (citations  
2 omitted).

3 Second, some of plaintiff’s claims impliedly call into question his conviction, such as  
4 his assertions that he has been denied effective assistance of counsel on appeal, and that the  
5 slow process for challenging capital convictions impedes the investigation and presentation  
6 of evidence necessary to obtain a reversal. Plaintiff may not assert any § 1983 claim that  
7 would call into question the validity of his conviction as long as the conviction remains in  
8 place. The case of Heck v. Humphrey, 512 U.S. 477 (1994), held that a plaintiff cannot bring  
9 a civil rights action for damages for a wrongful conviction or imprisonment, or for other  
10 harm caused by actions whose unlawfulness would render a conviction or sentence invalid,  
11 unless that conviction or sentence already has been determined to be wrongful. See id. at  
12 486-87. A conviction or sentence may be determined to be wrongful by, for example, being  
13 reversed on appeal or being set aside when a state or federal court issues a writ of habeas  
14 corpus. See id. The Heck rule also prevents a person from bringing an action that – even if  
15 it does not directly challenge the conviction or other decision – would imply that the  
16 conviction or other decision was invalid. The practical importance of this rule is that a  
17 plaintiff cannot attack his conviction in a civil rights action for damages; the decision must  
18 have been successfully attacked before the civil rights action for damages is filed. The Heck  
19 rule was first announced with respect to an action for damages, but the Supreme Court has  
20 since applied the rule to an action that sought declaratory relief as well as damages.  
21 See Edwards v. Balisok, 520 U.S. 641, 648 (1997). If success in the § 1983 action would  
22 “necessarily demonstrate the invalidity of confinement or its duration,” the § 1983 action is  
23 barred no matter the relief sought (i.e., damages or equitable relief) as long as the conviction  
24 has not been set aside. Wilkinson v. Dotson, 544 U.S. 74, 81-82 (2005).

25 Third, the complaint does not link any defendant to a legal claim. In his amended  
26 complaint, plaintiff must be careful to allege facts showing the basis for liability for each  
27 defendant for each of his legal claims. He should not refer to them as a group (e.g., “the  
28 defendants”); rather, he should identify each involved defendant by name and link each of

1 them to his claim by explaining what each involved defendant did or failed to do that caused  
 2 a violation of his rights. See Leer v. Murphy, 844 F.2d 628, 634 (9th Cir. 1988). Plaintiff is  
 3 cautioned that there is no respondeat superior liability under § 1983, i.e. no liability under the  
 4 theory that one is responsible for the actions or omissions of an employee. Liability under  
 5 § 1983 arises only upon a showing of personal participation by the defendant. Taylor v. List,  
 6 880 F.2d 1040, 1045 (9th Cir. 1989).

7 Fourth, some of the claims are dismissed without leave to amend because they are  
 8 legally meritless in ways that are not curable by amendment. The claim that the slowness in  
 9 the process of challenging criminal convictions amounts to a suspension of the writ of habeas  
 10 corpus in violation of the federal constitution is dismissed because that provision has no  
 11 application to the states. See Gascquet v. Lapeyer, 242 U.S. 367, 369 (1917). The claim that  
 12 plaintiff has a conflict with his appellate and habeas counsel is dismissed because (in  
 13 addition to the potential Heck problem with such a claim), the appointed attorneys are not  
 14 acting under color of state law, an essential element of an action under 42 U.S.C. § 1983,  
 15 when performing a lawyer's traditional functions in state criminal proceedings. See Polk  
 16 County v. Dodson, 454 U.S. 312, 318-19 (1981).

17 Finally, the declaratory and injunctive relief requests in the complaint are not  
 18 understandable. Plaintiff must allege with more clarity the specific injunctive and  
 19 declaratory relief he requests. In light of the Heck problem mentioned earlier, as well as the  
 20 rule that a petition for writ of habeas corpus under 28 U.S.C. § 2254 is the exclusive federal  
 21 avenue to challenge the fact or duration of one's confinement, it is particularly important that  
 22 the scope of the requested relief be understood.

### 23 CONCLUSION

24 1. The complaint is dismissed with leave to amend. If plaintiff believes he can  
 25 cure the above-mentioned deficiencies in good faith, plaintiff must file an AMENDED  
 26 COMPLAINT within **twenty-eight (28) days** from the date of this order. The pleading must  
 27 be simple and concise and must include the caption and civil case number used in this order  
 28 (14-0080 NC (PR)) and the words AMENDED COMPLAINT on the first page. **Failure to**

1 **file an amended complaint within the designated time and in accordance with this order**  
2 **will result in a finding that further leave to amend would be futile and this action will**  
3 **be dismissed.** The Clerk of the Court is directed to send plaintiff a blank civil rights form  
4 along with his copy of this order.

5 2. Plaintiff is advised that an amended complaint supersedes the original  
6 complaint. “[A] plaintiff waives all causes of action alleged in the original complaint which  
7 are not alleged in the amended complaint.” London v. Coopers & Lybrand, 644 F.2d 811,  
8 814 (9th Cir. 1981). Defendants not named in an amended complaint are no longer  
9 defendants. See Ferdik v. Bonzelet, 963 F.2d 1258, 1262 (9th Cir. 1992).

10 3. It is plaintiff’s responsibility to prosecute this case. Plaintiff must keep the  
11 Court informed of any change of address by filing a separate paper with the Clerk headed  
12 “Notice of Change of Address,” and must comply with the Court’s orders in a timely fashion.  
13 Failure to do so may result in the dismissal of this action for failure to prosecute pursuant to  
14 Federal Rule of Civil Procedure 41(b).

15  
16 IT IS SO ORDERED.

17 DATED: March 13, 2014

  
NATHANAEL M. COUSINS  
United States Magistrate